County Board of Equalization Ensuring just and equalized valuations within the County

APPEAL

Presented by Laura Forbes Colorado Division of Property Taxation



COLORADO Department of Local Affairs Division of Property Taxation

Information Overload ?!?



Assessment Date

- January 1
- 12:00 noon



Appraisal Date

- Value as of June 30
 - For 2017 & 2018 = June 30, 2016



Classify

• 10 Classes and Subclasses

- Colorado is a "Use" state
- Classified and valued as of January 1
- Res Assessment rate 7.2%
- Most other property 29%



Level of Value

- Appraisal Date = June 30
- Data Gathering period = 18 months prior to appraisal date (1/1/15 - 6/30/16)
- If not enough sales, can go back 5 years in 6 month intervals
- Sales are adjusted for time



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Unusual Condition

- Values stay the same in intervening year unless an <u>unusual condition</u> exists.
 - New Construction, including additions and remodels
 - Change in the use of the land
 - Destroyed property





Approaches to Value

- Cost Approach = Cost to Build
- Income Approach = Income Capitalized into Value
- Market Value = Sales Price



Mass Appraisal



The systematic appraisal of <u>groups</u> of properties as of a <u>given date</u> using <u>standardized procedures</u> and <u>statistical testing</u>.

Definition from International Association of Assessing Officers (IAAO).

Mass Appraisal

Working Definition:

Valuing a universe of properties uniformly, producing defensible values, and ensuring the new values are within compliance standards.

Not ir

outline



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Exceptions

- Residential
 - Only Market Approach
- Agricultural Land
 - Modified Income Approach
- Oil and Gas Leaseholds
 - Selling price at wellhead less expenses
- Producing Mines
 - 25% of Gross or 100% Net proceeds
- Vacant Land Discounting





Elbert County News

OPINION



Notices of Valuation (NOVs)

- Notifies owner of new actual value
- Mailed annually
 - Real = May 1
 - Personal = June 15
- Includes Appeal information



• See Handout 1 for Table of Appeal Dates

Handout 2



A taxpayer cannot appeal to the Supreme Court without first starting with the assessor.

Assessor's Protest Period

<u>Real Property</u>

- Hearings begin the first working day after NOVs are mailed.
- All protests must be postmarked or received by June 1.
- Hearings conclude on June 1.
- Personal Property, Mines, Oil and Gas
 - Hearings begin June 15.
 - All protests must be postmarked or received by June 30.
 - Hearings conclude on July 5.
 - If a taxpayer filing date falls on a holiday or weekend, the property owner has until the next business day to file



Standing

- Owner of the Property
- Agent for the Owner
- Lessee if proper authorization



Assessor's Decision

- Assessor's decision documented on NOD
 - Real Property Last working day in June
 - Personal Property July 10



- NOD must contain reason for assessor's decision
- If taxpayer dissatisfied, next appeal is to the County Board of Equalization

Assessor's Alternate Decision

- Assessor's decision documented on NOD
 - Real Property Last working day in June August
 - Personal Property July 10-Last working day in August







July 1 – A New Hat County Board of Equalization

- Reviews the assessment roll of all taxable property in the County.
- Hears individual taxpayer's appeals of the Assessor's determinations.



Public Notice

- Clerk and Recorder gives public notice
- Beginning July 1, the CBOE will review the assessment roll and hear appeals from determinations of the assessor.



Review of Assessment Roll

- The Assessor submits to the CBOE no later than July 15:
 - A Real Property Report:
 - Total assessed value of all real property
 - A list of property owners who protested
 - A Personal Property Report:
 - Total assessed value of all personal property
 - A list of property owners who protested
 - A list of property owners who failed to file declaration schedules



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Appeals to the CBOE

- Hearings subject to open meeting laws (Sunshine Act)
- Amount of time allotted to each hearing may vary
- All testimony and evidence presented at hearing must be considered
- Decisions based on the preponderance of the evidence
- Upon written request, the Assessor is required to make valuation data available to taxpayer 3 working days prior to hearing



Highest

- Denver 3362
- Boulder 2867
- Jefferson 2428

Lowest

- Kiowa o
- Sedgwick o
- Lincoln o

See Handout 3 for assessor and CBOE appeals filed in 2017

Appeals to CBOE

- Time Frame
 - Begins: July 1
 - Ends: August 5
- Appeal to CBOE Deadlines
 - July 15 = Real Property
 - July 20 = Personal Property



Not in Outline

CBOE Alternate Appeal Period

- Hearings can begin on July-September 1
- <u>Real Property</u>
 - Petitions must be postmarked or delivered to the CBOE on or before July September 15
- <u>Personal Property, Mines, Oil and Gas</u>
 - Petitions must be postmarked or delivered to the CBOE on or before July 20-September 15
- Notice of Hearing
- Hearings conclude and decisions rendered by August 5 November 1



Independent Referees

- People with experience in property valuation who are appointed by CBOE to hear appeals
- Make <u>recommendations</u> to CBOE for final action
- Referee's findings and recommendations are public record

See Handout 4 for samples of Referee Decisions



Order of Proceedings

- Property owner presents evidence and testimony
- Assessor presents evidence and testimony
- Either party may ask questions
- Hearings are generally informal



CBOE Decision

- Board Decision does not have to be made or announced during hearing
- Written Decision Must include:
 - Statement of findings and conclusion
 - Appropriate order, relief, or denial
 - Appeal rights
 - See Handout 5



CBOE Decision

Board Decision can be sent electronically

- Telephone
- Email
- Text



CBOE Decision

- If the Assessor or CBOE fails to act:
 - Property owner may file directly to the BAA no later than September 11 or December 8 for alternate protest process



APPEALS BEYOND THE CBOE

TAXPAYER HAS THREE OPTIONS:

- Binding Arbitration
- BAA
- District Court



COURT OF APPEALS SUPREME COURT



- BAA or District Court decisions can be appealed to the Court of Appeals
- Court of Appeals decisions can be appealed to the Colorado Supreme Court


CBOE CASE SCENARIOS

Should this property be classified as Agricultural?

Facts:

- 10.2 acre parcel unplatted tract with a 2.5 million dollar house in central Denver
- Wild grass grows naturally, no planting or management of the land
- Contractors hired to cut the grass on the 10 acres of land then bale it
- The grass is sold to CDOT for use as erosion control along portions of I-70 and I-25.

Should this property be Ag?

County's Testimony:

- This does not meet the statutory requirement to qualify as a farm, § 39-1-102(3.5), C.R.S.
- The grass is not planted
- It is cut by a large "lawnmower" not a crop harvester or swather
- The grass is used for erosion control, not sold for food, and sold to government, not to market.

Should this property be Ag?

Property Owner's Testimony:

- Taxpayer is harvesting grass hay. It doesn't matter by what mechanism.
- It doesn't matter who they sell it too, they are attempting to make a profit. And, doesn't matter what the product is used for, it grows in the ground.
- § 39-1-102, C.R.S., (3.5) "Farm" means a parcel of land which is used to produce agricultural products that originate from the land's productivity for the primary purpose of obtaining a monetary profit.

Should this property be Ag?

• Court ruled in favor of property owner

Is this property Overvalued?

Facts:

- Taxpayer owns an entire city block located near a major tourist attraction
- The property is platted as 4 separate building sites, the house sits on one of the lots, taxpayer could sell any lot without having to go through land use regulations
- Property is zoned "residential" but is across the street from "commercial" zoning
- House built in 1911, 1988 square feet, 896 square foot basement with no finish

Is this property Overvalued?

County's Testimony:

- Assessor valued the land based on sold residential vacant land comparables
- Because the land is 4 separate contiguous lots, the assessor applied a land value equal to 4 buildable lots
- The assessor valued the house based on a model
- The Highest and Best Use of this property is 4 buildable lots

Is this property Overvalued? Taxpayer's Testimony:

- Statutes do not allow the assessor to value residential property based on vacant land sales
- Property owner contends the concept of Highest and Best Use is not defined in statute
- The property should be valued based on sold comparables of other Single Family Residences, regardless the size of the land parcel

Is this property Overvalued? Taxpayer's Testimony:

- This house is the original family homestead, this is where my father was born, the land should not be valued as 4 lots when it is only being used as one lot
- The county is taxing me out of my home

Is this property Overvalued?

- BAA has upheld county's valuation on every appeal
- Court of Appeals disallowed taxpayer appeal as property is in a trust and taxpayer must have an attorney

Can assessor change value in intervening year?

Facts:

- Property sold 7/13/2015, for cash purchase for \$1.3M
- Built in 1937, 3043 square feet, 996 square foot basement with 90% finish

Can assessor change value in intervening year? County's Testimony:

- Assessor verified sale, reviewed MLS, found evidence that remodeling had occurred
- MLS noted kitchen, plumbing, electrical and bath were renovated, described as an above average house, renovation prior to 2015
- Assessor's office missed building permit
- Landowner had refused access
- Raised value from \$800 K (2015 value), to 2016 value \$1,169,700, then lowered to \$1.15M

Can assessor change value in

intervening year? Property Owner's Testimony:

- Assessor can't raise value in intervening year, change was 45% increase, county had no proof of change that justified increase
- The taxpayer's interior decorator testified all that was done was "brightening, refreshing, painting, redecorating" and that does not constitute remodel

Can assessor change value in intervening year?

Property Owner's Testimony:

- The interior decorator estimated updates no more than \$10K, new gourmet kitchen as listed in MLS was incorrect
- Assessor relied on sale outside statutory time frame, assessor can't revalue property in an intervening year based on a sale outside the data gathering period

Can assessor change value in intervening year?

- Board agreed with above average condition
- Denied protest, case heard at Court of Appeals, awaiting decision



GO ROCKIES!!!