



Legislative Report 2021 Session | April 12, 2021

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Agriculture, Wildlife & Rural Affairs

Chair: Commissioner Tony Hass, Las Animas County
Vice Chair: Commissioner Terry Hofmeister, Phillips County
CCI Staff: Daphne Gervais

HB21-1045, Invasive Pest Control Administration

HB 1045 is a Colorado Department of Agriculture (CDA) bill that seeks to update the Pest Control Act to better align with legislation by the National Plant Board. The bill establishes a new cash fund for emergency pest control measures, funded by a portion of the unused funds from CDA's Plant Industry Division. The bill also authorizes CDA to recover costs from local governments, citizens, and businesses for services provided under the Act, contingent upon a local government voluntarily signing into agreement with CDA. Finally, HB 1045 allows CDA to implement a federally-recognized state-managed pest control program, which would justify federal inspectors at ports of entry to support the state's efforts in excluding pests.

CCI originally took a "Support with Amendments" position on HB 1045 to track the amendments that the Colorado Weed Management Association (CWMA) was seeking. Two amendments were adopted from CWMA recommendations that (1) reaffirm county authority to declare pests, and (2) update definitions to be consistent with the Noxious Weed Act. At the request of the sponsor, the amendment also creates reporting requirements to the SMART Act on the cash fund established in the bill. CWMA and CCI have since moved to support the bill.

HB 1045 passed the House, and will be heard by the Senate Agriculture & Natural Resources Committee on Thursday, April 15th.

Position: Support
Sponsor: Rep. Young & Valdez. A., Sen. Fields

HB21-1181, Agricultural Soil Health Program

HB 1181 creates a voluntary, incentive-based soil health program in the Colorado Department of Agriculture (CDA), to be administered by the commissioner of agriculture, the state agricultural commission, and CDA. The program authorizes CDA to establish (1) a state soil health inventory, (2) a system to monitor the environmental or economic benefits of soil health practices, (3) a soil health testing program, and other programs as deemed necessary by CDA.

Prior to establishing the program, the CDA must provide public notice and time for public comment. In consultation with the advisory committee, the bill authorizes CDA to establish the following, if financial resources are available:

- a grant program for eligible entities to engage in soil health activities;



- a system for monitoring the environmental or economic benefits of soil health practices;
- a state soil health inventory and platform;
- a soil health testing program;
- and other programs to promote soil health practices

All programs are voluntary and incentive based. Programs are funded from public and private sources, including federal funds, as well as gifts, grants, or donations. Program funds can be used to provide grants, loans, or other resources to agricultural producers, local governments, conservation districts, and other eligible entities to support the adoption of soil health activities.

The advisory committee created in the bill is appointed by the commissioner, and represents different geographic areas, the political and demographic diversity of the state, and a diverse representation of agricultural producers. The committee makes recommendations to CDA and assists in developing and evaluating programs. As amended, the bill requires the committee to meet with the State Conservation Board on an annual basis, and the State Conservation Board representative is designated as the Chair of the committee. Finally, the bill creates annual public reporting requirements for CDA on program activities.

During our steering committees on February 26th, CCI hosted Senator Simpson to learn more about this legislative proposal. Click [here](#) for part 1 of the recording (Senator Simpson's presentation starts at 4:16:15), and [here](#) for part 2 (just the first ~2 mins).

The bill passed the House Agriculture, Livestock & Water Committee, and the House Appropriations with a sub-\$5,000 appropriation to cover expenses of the advisory committee. The bill awaits a hearing in the Senate Agriculture & Natural Resources Committee.

Position: Support

Sponsor: Rep. McCormick & Will, Sen. Simpson & Winter



General Government

Chair: Commissioner Hilary Cooper, San Miguel County

Vice Chair: Commissioner Scott James, Weld County

CCI Staff: Eric Bergman

HB21-1011, Multilingual Ballot Access for Voters

Currently under federal law, counties with 10,000 or more voting age citizens (or 5 percent of their total population) who do not speak English very well are required to prepare an in-person minority language ballot and make it available to those voters. There are currently four counties in Colorado that meet this federal standard: Conejos, Costilla, Denver and Saguache. HB 1011 would move this threshold down such that counties that have at least 2,000 citizens (or 2.5 percent of the total population) who speak a minority language would be required to prepare an in-person minority language ballot that would be available upon request at voting service centers. The bill does not provide any state financial assistance to counties to achieve this requirement. The bill would also require the Secretary of State (SOS) to 1) set-up a multilingual ballot hotline to help electors translate ballot language and 2) translate all state races and state ballot questions for the county clerks.

According to the County Clerks Association, the new threshold in the bill would place this unfunded mandate on approximately 20 counties. The affected counties include Adams, Arapahoe, Boulder, Douglas, El Paso, Jefferson, Larimer, Pueblo, Weld, Alamosa, Bent, Crowley, Eagle, Fremont, Garfield, Lincoln, Montrose, Morgan, Phillips and Rio Grande. The fiscal note on the bill estimates that annual compliance with the mandates in the bill will cost \$46,000 for a small sized county, \$61,000 for a medium sized county and \$360,000 for a large county. While CCI supports ensuring access to the ballot for all citizens, the unfunded mandates in the bill are problematic. The bill will be heard Tuesday, April 20, in Senate State Affairs Committee.

Position: Oppose Unless Amended

Sponsors: Rep. Caravao, Sens. Gonzales and Moreno

HB21-1025, Non-substantive Emails and Open Meetings Law

HB 1025 would exempt e-mails between county commissioners that concern scheduling and availability, forward information or concern responding to constituents from the requirements of Colorado's Open Meetings Law. The bill was signed by the Governor last week.

Position: Support

Sponsors: Rep. Arndt, Sen. Ginal



HB21-1027, Alcohol Beverage Takeout and Delivery

As introduced, HB 1027 would allow restaurants to continue offering alcohol beverage takeout and delivery in perpetuity. While CCI is supportive of helping the restaurant and bar industry get back on its feet after the pandemic, there were concerns about continuing this practice in perpetuity. CCI voted to support the legislation but seek an amendment to sunset this practice after the state public health order is lifted. The bill was amended in committee to put a five-year sunset on alcoholic beverage takeout. The bill is awaiting a hearing in House Appropriations.

Position: Support if Amended

Sponsors: Reps. Larson and Roberts, Sens. Bridges and Priola

HB21-1047, County Commissioner District Gerrymandering

HB 1047 would take the political gerrymandering protections established in the state constitution by Amendments Y and Z and attempt to apply them to county commissioner districts in those counties where at least one commissioner is not elected by the voters of the whole county. The gerrymandering elements of the bill would only be applicable to counties with populations greater than 70,000 that move to a five-member commission or ones that have a home rule charter. Of the five counties that could be affected, only three counties have commissioner districts where only the residents of the district vote for a commissioner from that district: Arapahoe, El Paso and Weld.

The bill also contains language that applies to **all** county redistricting activities. Currently, state statute says that county commissioner districts shall be “as nearly equal in population as possible” (CRS 30-10-306). The phrase “nearly equal” is not defined in the statute. HB 1047 provides additional clarification, setting forth that the population of each commissioner district not deviate by more than five percent at the time the commissioner district boundaries are adopted.

The bill was amended significantly in committee at the request of the affected counties. A number of provisions, including required judicial review of commissioner districts, were removed from the bill. As amended, the legislation now provides a series of criteria that are to be followed as closely as practicable during redistricting. The criteria include preserving communities of interest and political subdivisions (such as cities and towns) and creating districts that are as compact and as politically competitive as possible. CCI thanks the sponsor, Rep. Chris Kennedy, for his willingness to listen to county concerns and working to address those concerns.

The bill was further amended in the Senate State Affairs Committee this past week to address anticipated problems with meeting the September 30 statutory deadline for county redistricting. The Census Bureau announced in January that the release of the new population numbers that counties depend on to do redistricting will be delayed by at least five months – making it virtually impossible for counties to meet the September 30 deadline for district map adoption. Following numerous meetings with the affected counties, the bill sponsors, the Secretary of State’s office and the county



clerks' association, an amendment was offered to move the required county redistricting date to September 30, 2023. As amended the bill passed on a 3-2 vote and is now awaiting a hearing on the Senate floor.

Position: Monitor as Amended
Sponsors: Rep. Kennedy, Sen. Lee

HB21-1100, Electronic Filing of Documents with Governmental Entities

HB 1100 would have required all governmental entities (including counties) to establish by 2022 an electronic filing option for each document capable of electronic delivery. The bill hoped to build on social distancing policies already enacted due to the COVID pandemic. This filing option could have included the scanning and transmitting of a document by e-mail. While CCI supported the intent of the bill and greater efficiency in the provision of county services, there was a great deal of uncertainty about the ability to accept electronic signatures, whether some smaller counties would have the ability to accept extremely large files (such as land use plats) electronically and whether encryption software would be required to protect the transmission of sensitive personal data (such as social security numbers). After talking with the sponsor about these concerns, the bill was amended to instead conduct a study so that county IT staff may work with the state agencies and the sponsors over the summer and fall on these and other highlighted issues. At CCI's request, the study will also include looking at the viability of electronic/online publication of county financial information. CCI appreciates the sponsor's willingness to work with counties on these concerns. With this amendment, HB 1100 was passed unanimously by the House Finance Committee last week.

Position: Support as Amended
Sponsors: Reps. Soper and Gonzales-Gutierrez, Sen. Bridges

HB21-1110, Colorado Laws for Persons with Disabilities

HB 1110 attempts to codify federal discrimination protections for persons with disabilities in Colorado state statute. The bill specifically requires that county websites comply with the most recent web content accessibility guidelines promulgated by international web accessibility initiatives. CCI supports the intent of the bill and has asked the sponsor for an amendment to delay implementation of these requirements to give smaller counties time to research and budget for any necessary website upgrades or software purchases. The sponsor agreed to amend the bill to push the implementation deadline out to 2024 and the Statewide Internet Portal Authority (SIPA) and Governor's Office of Information Technology (OIT) will be looked to for technical and financial assistance. The bill is now awaiting a hearing in House Appropriations.

Position: Monitor as Amended
Sponsors: Rep. Ortiz



HB21-1225, Electronic Recording Technology Board

HB 1225 would delay the scheduled sunset of the Electronic Recording Technology Board and the grant program that it administers. This grant program provides funding to county clerks for updating electronic recording equipment. The bill also expands the use of grant funds to include cybersecurity efforts at the local level. The bill was heard in the House Transportation and Local Government Committee last week and passed unanimously. The bill is awaiting a hearing in House Appropriations.

Position: Support

Sponsors: Reps. Bird and Will, Sens. Bridges and Kirkmeyer

SB21-070, County Authority to Register Businesses

SB 70 would authorize counties to institute a registration program for all businesses in the unincorporated area of the county. As amended in the Senate, the bill limits the use of any data collected on businesses and there is no penalty or fine for failure to register with the county. The bill was signed by the Governor last week.

Position: Support

Sponsors: Sen. Moreno, Rep. Bird

SB21-088, Child Sexual Abuse Accountability Act

SB 88 would create a new civil right allowing persons who were victims of sexual misconduct that occurred when they were minors to sue their abusers. If that sexual misconduct occurred at a youth organization, the victim may also bring a civil claim against the managing organization (such as a school, park and recreation district, municipality or county) if they can show the managing organization knew or should have known that the participants in the youth program in question were at risk from an employee. CCI and other local governmental associations have raised concerns over this language as it overrides the current legal standard in the Colorado Governmental Immunity Act (CGIA). Concerns have also been raised about local governments being held accountable for the actions of volunteers within these youth programs. CCI is working toward some amendments to address these concerns. The bill is awaiting a hearing in Senate Appropriations.

Position: Oppose Unless Amended

Sponsors: Sens. Danielson and Fields, Reps. Michaelson Jenet and Soper



SB21-176, Protecting Opportunities and Workers' Rights (POWR) Act

SB 176 is intended to modernize anti-discrimination laws and expand access to justice for Colorado workers. While the legislation is well-intended, county attorneys have raised concerns that certain provisions in the bill will make settling discrimination cases more difficult. The bill also allows a claimant to bypass administrative remedies and go straight to court, which could encourage more claims. The bill also expands the definition of a hostile work environment and allows employers to be sued for the conduct of independent contractors. These changes to current law will expand employer liability and could result in increased county insurance costs. The bill was amended in the Senate Judiciary Committee last week to restore an administrative remedy process under the Colorado Civil Rights Division (CCRD), remove changes to the Colorado Governmental Immunity Act and allow a longer timeframe for responding and investigating complaints. These amendments go a long way toward addressing county concerns, but there are still some concerns with the legislation. The amended bill is still awaiting a vote in the Senate Judiciary Committee.

Position: Oppose Unless Amended

Sponsors: Sens. Pettersen and Winter, Reps. Gray and Lontine



Health & Human Services

Chair: Commissioner Wendy Buxton-Andrade, Prowers County
Vice Chair: Commissioner Sue Hansen, Montrose County
CCI Staff: Gini Pingenet / Kiley Burress

HB21-1084, Drivers' License for Foster Children

HB 1084 will assist individuals in the foster care system acquire a driver's license. This bill also creates a grant program in the Department of Human Services to reimburse counties for the costs paid to a public or private driving school for foster children between the ages of 15-20.

This may sound familiar because it was around last session, HB20-1071, but because of COVID it did not make it across the finish line.

Position: Support
Sponsors: Rep Exum and Van Winkle, Sen. Hisey
Status: Passed the House, assigned to Senate Local Government
Lobbyist: Kiley Burress

HB21-1018, Adoptive Parents Payments to Outside Providers

HB 1018 allows foster parents to pay for services (that are covered by Medicaid) from providers that do not accept Medicaid. There are instances when a foster parent can financially pay out of pocket for services that a foster child/youth might need. An example might be sexual abuse treatment and/or a super specialized service that is offered at a local provider who does not accept Medicaid. CCI secured amendments needed to clarify that if adoptive parents do pay for these sorts of services out-of-pocket, they could not later request reimbursement from the county or cite it as a 'changed circumstance' to justify a higher monthly adoption subsidy.

CCI thanks Julie Thomerson, Adams County Assistant County Attorney, for testifying last week on our behalf in committee. HB 1018 will be heard on second reading in the senate on Monday, April 12th.

Position: Support
Sponsors: Rep. Bernett & Van Beber, Sen. Jaquez Lewis
Staff: Gini Pingenet



HB21-1030, Expanding Peace Officers Mental Health Grant Program

With the support of 22 representatives and 11 senators, HB 1030 builds upon an existing \$2.0 million grant program administered by the Colorado Department of Local Affairs. The Peace Officers Mental Health Support And Community Partnerships Grant program was first formed in 2017 to provide direct services to peace officers (i.e. mental health counseling, training to prevent and treat mental trauma, etc.) and support what is commonly referred to as ‘co-responder’ programs. HB 1030 continues the original purpose of the grant program while also 1.) expanding the type of agencies that can apply for the grant dollars; 2.) modifying the grant program’s name and 3.) removing the repeal date. In addition – but separately from this bill, CCI also understand that legislators will attempt to secure additional state general funds for this grant program through the budget process.

Counties are strong supporters of the co-responder model. These programs typically, but not always, pair peace officers with a behavioral health provider to respond to calls for services. Roughly 30 communities around the state have these programs and have found them to be successful at de-escalating calls that come in through the 911 system and keeping those with behavioral health and/or substance use issues out of the criminal justice system. A recent study by the Colorado Health Institute provides a nice overview of these programs, their effectiveness and areas for continual growth and improvement (view [here](#)).

Working in close partnership with the Fraternal Order of Police, HB 1030 is one of CCI’s 8 legislative priorities. After a lot of negotiation with interested parties, the bill unanimously passed out of committee. Key amendments included the addition of behavioral health entities, county or district public health agencies, community-based social service and behavioral health providers as eligible entities that can apply for the funding but still must work in partnership with a law enforcement or public safety agency.

HB21-1030 now awaits a hearing before the House Appropriations Committee.

Position: Support

Sponsors: Rep. McCluskie & McKean, Sen. Buckner & Cooke

Staff: Gini Pingnot

HB21-1072, Equal Access Service for Out of Home Placements

HB 1072 aims to ensure that all children and youth in out of home placements (think foster homes, congregate care settings, etc.) are accommodated for their identity and that providers do not discriminate.

CCI secured amendments to ensure that the health and well being of the child will always remain paramount. Originally, the bill stated that counties cannot delay or deny placement of a child or



youth for adoption. County human service experts flagged that there could be instances when a placement with an eligible family is not in the best interest of the child. An example might be when a child expresses the desire to be placed in a home with a father and the only available home consists of a single mother. As written, the language suggested that if there was an open placement, counties had to place the child, regardless of whether or not it's a good fit for the child. This issue has been addressed.

Additionally, the bill originally stated that people who wish to be adoptive or foster parents cannot be denied the opportunity to do so. Again, there are instances – such as an individual with a disability that makes them incapable of safely parenting a specific child and/or individuals who may follow a religion that includes practices that are considered to be abusive in mainstream culture that would need to be handled on a case by case basis. This issue has also been addressed.

CCI appreciates Rep. Froelich and One Colorado's leadership on HB 1072. With the amendments that have been adopted the intent of HB 1072 - protecting children and youth from discrimination - has been honored while ensuring the child's safety.

HB21-1072 has passed both chambers and is awaiting the Governor's signature.

Position: Support
Sponsors: Rep. Froelich, Sen. Fields & Jaquez Lewis
Staff: Gini Pingenot

HB21-1085, Secure Transportation Behavioral Health Crisis

HB 1085 creates a new type of secure transportation option, different than traditional ambulance services, for individuals experiencing a behavioral health crisis. This is an optional, new business opportunity for ambulance agencies, law enforcement and emergency service providers. The licensing and permitting authority for this new service will reside with the board of county commissioners. Commissioners can establish a fee to reflect the direct and indirect costs incurred by the county in licensing such service. Entities that wish to provide this service must meet – or exceed - the equipment and training and operating procedures established by the State Board of Health.

CCI proudly supported last year's bill (HB20-1284) that would have accomplished the same thing. Last year's bill was postponed indefinitely due to COVID-19. HB21-1085 is waiting to be heard in the House Appropriations Committee.

Position: Support
Sponsors: Reps. McCluskie & Larson, Sens. Bridges & Smallwood
Lobbyist: Gini Pingenot



HB21-1096, Foster Parents Bill of Rights

HB 1096 would have created certain rights for foster parents. Rep. Van Beber, a former foster parent herself, was seeking to ensure that foster parents have the information and supports they need to meet the needs of children in their care.

Rep. Van Beber asked that her bill be postponed indefinitely on Tuesday, March 16th. She has expressed an interest in working with stakeholders over the interim and bringing a revised bill forward in 2022.

Position: Monitor with Amendments
Sponsors: Reps. Van Beber
Lobbyist: Gini Pingenot
Final Status: Postponed Indefinitely

HB21-1097, Establish Behavioral Health Administration

HB 1097 addresses multiple recommendations from the Colorado Behavioral Health Task Force. Specifically, the bill requires the Colorado Department of Human Services to develop a plan for the creation of the Behavioral Health Administration (BHA) and to establish the BHA with specified duties by July 1, 2022.

CCI thanks San Miguel County Commissioner Hilary Cooper and Assistant Douglas County Manager Barbara Drake for testifying in support of HB 1097 on CCI's behalf. HB 1097 has passed both chambers and heads now to the Governor's desk for his signature.

Position: Support
Sponsors: Rep. Young & Pelton, Sen. Fields & Gardner
Staff: Gini Pingenot

HB21-1099, Policies and Procedures to Identify Domestic Abuse

As introduced, HB 1099, a CCI initiated bill, would have added the exposure to 'domestic abuse' to the definition of child abuse and neglect.

Over the years, the child welfare fatality review team (CFRT) has observed an increasing number of egregious, near fatal and fatal cases in which domestic abuse is present and the corresponding emotional and psychological impact this adult behavior has on children. Out of the 232 Incidents reviewed by CFRT in CYs 2014-2019, domestic abuse was a stressor identified 94 times (232/94: 40.5%).



Currently, child welfare caseworkers classify these situations under the catchall of ‘injurious environment’. In the absence of a specific definition for domestic abuse in the children’s code, mandatory reporters and case workers lack clear and intentional direction to watch for the effects of this adult behavior on a child’s wellbeing.

As amended, HB 1099:

- 1.) Recognizes the disproportionate number of low income families and children of color in the child welfare system and the need for continued improvement in diversity training and practices for our child welfare workers;
- 2.) Tasks an existing stakeholder group to develop a definition of domestic violence to include in Title 19 (the Children’s Code); and
- 3.) Emphasizes the need for diversity/cultural focus and the role of the non-abusive & abusive parent in training & practices

CCI is striving to protect the safety of vulnerable children while ensuring that we are not creating a situation whereby the perpetrator of domestic abuse has another tool to use against their victim.

HB 1099 passed the house and heads now to the senate.

Position: CCI Bill - Support

Sponsors: Rep. Michaelson Jenet & Ransom, Sen. Zenzinger & Smallwood

Staff: Gini Pingenot

HB21-1101, Preserving Family Relationships in Child Placement

With respect to a hearing in dependency and neglect cases, this bill gives authority to courts that may find good causes for granting a delay or continuance if there is evidence that in-person visitation or services were significantly delayed or interrupted by a public health emergency. Additionally, the bill would require child welfare provide additional reports to the court and would create a stricter timeline by the court around visitation. Counties have concern around the visitation piece. Counties would like to see a taskforce established to look at parenting time in dependency and neglect cases.

CCI secured an amendment that counties, county attorneys, and human service directors worked on to study parenting time in neglect and abuse cases can be found [here](#).

Position: Support with amendments

Sponsors: Sen. Buckner, Rep. Ransom

Status: Passed unanimously out of House Judiciary on Wednesday, March 31st.

Lobbyist: Kiley Burress

HB21-1107, Protections for Public Health Department workers



This bill is a continuum of pieces of legislation that passed the last two years to increase protections for social workers and human service workers, HB19-1197 and HB20-1052. Under current law it is unlawful for personal information of human service workers, caseworkers, and law enforcement personnel to be made available on the internet. HB21-1107 extends these protections to public health workers. Examples of personal information include phone number, home address, name of children and/ or spouse etc.

This legislation is necessary because with COVID putting public health directors in the spotlight, employees are concerned about their personal information being available on the internet and clients using that information for malicious purpose.

Position: Support

Sponsors: Rep Caraveo and Carver, Sen. Bridges and Lundeen

Status: Passed out of the House, will be heard in Senate Judiciary on Wednesday, April 14th.

Lobbyist: Kyle Burress

HB21-1115, Board of Health Member Requirements

As amended, HB 1115:

1. Requires annual training for all board of health members;
2. Tasks CDPHE to develop guidelines on how to recruit individuals who may be interested in serving on a board of health. These guidelines would be available upon request to commissioners and boards of health.

The most concerning provision of HB 1115 – the prohibition of boards of county commissioners from serving as the board of health – was removed.

HB 1115 will be heard in the Senate Local Government Committee on Tuesday, April 13th.

Position: Monitor

Sponsors: Rep. Kipp & Mullica, Sen. Ginal & Priola

Staff: Gini Pingenot

SB21-014, Allocation Formula Colorado Child Care Program

SB 14 makes a couple of modifications to the Child Care Assistance Program (CCAP). Currently, the roughly \$130 million in available CCAP funding is distributed based on a formula that considers the number of children eligible to participate in CCAP multiplied by the provider reimbursement rate. CCI has worked with Sen. Kirkmeyer and human service directors on an amendment that allows the CCAP allocation committee to consider including a 'utilization factor'. Doing so would help capture nuances around the state such as availability of quality child care, cultural factors that may encourage or discourage a parent's decision to allow others to watch their children, the



availability of employment or employment-related activities in the county which would necessitate reliance on child care assistance, etc.

The bill will also allow counties to adjust their own minimum eligibility level above 185% of poverty. Currently, twenty-two counties have a minimum eligibility above 185% and the Colorado Department of Human Services must authorize that.

The bill passed out of the Senate Health and Human Services Committee on Wednesday, March 24th. It now waits for a hearing before the Senate Appropriations Committee.

Position: Support
Sponsors: Sen. Kirkmeyer
Staff: Gini Pingnot

SB 21-071, Limit the Detention of Juveniles

This bill's main objective is to cap the number of juvenile detention beds being used in the State from 327 to 188. The reasoning behind the 188 cap is that is the number juvenile detention centers are currently sitting at. Division of Youth Services (DYS) will be tasked with capping beds by January 2022. The bill prohibits the use of money and property on a bond for charged juveniles.

Originally, we voted to oppose the bill unless amended. The two amendments counties wanted to see were an increase in the bed cap number from 188 and a study that looked at the services and placement options in each county and judicial district for this population. The bill sponsors and the ACLU were receptive to this request and adopted an amendment that capped beds at 215 and adopted an additional amendment that included the study. To see the 'study' amendment click [here](#) and to see the amendment on the bed cap number change click [here](#).

Click [here](#) to see the written testimony CCI submitted.

Position: Support with amendments
Sponsors: Sen. Buckner and Rep Daugherty
Lobbyist: Kyley Burress

SB21-117, Foster Care Student Services Coordination

This bill updates the foster care transportation law from 2018, which came from CDHS after a study showed that once a foster kid changes school district three or more times, only a small percentage graduate, while the majority drop out. A vast majority of this population moves between adjacent counties, for example Jefferson and Denver, so keeping them in the same school when placements switch is vital to their ongoing success.



In meetings with fostering Colorado, counties, and human service directors, there were complaints from counties over uniform billing practices and school districts covering multiple counties and how to allocate money to foster kids in our public-school systems. There is a fix in this bill from CDHS to more smoothly allocate the federal funds for this purpose.

This bill may sound familiar, because it was a bill, we supported last year, but did not make it to the finish line because of COVID.

Position: Support

Sponsors: Sen Moreno, Rep Michaelson Jenet

Lobbyist: Kiley Burress

SB21-118, Alternative Response Mistreatment At-risk Adults

SB 118 is a CCI initiated bill. SB 118 creates a pilot program that allows some county APS programs to adopt an alternative approach to low risk cases, like reports of burnt pancakes and a client's home condition. APS can still revert to a traditional approach, if upon assessment, a finding of abuse and neglect and an unannounced appearance is warranted.

APS receives a wide variety of reports that span a spectrum of low to high risk cases. Examples of low risk cases include self-neglect, clients found wandering from home and clients with minor bruises or injuries. Examples of high risk cases include sexual abuse, severe injury and confinement. All cases, regardless of risk level, are handled in the same manner. They are:

- 1.) reviewed by trained staff;
- 2.) tracked and logged into APS' computer system;
- 3.) investigated which includes an unannounced home visit; and
- 4.) determined with a finding (i.e. who is responsible for the alleged mistreatment).

In an **alternative response** approach steps 3 & 4 from above are different as follows:

- 1.) an unannounced visit is optional; and
- 2.) there is no finding of mistreatment

Many county departments of human services have successfully used a similar, tailored response in their child welfare programs for many years. This friendlier approach to low-risk child welfare cases engenders a sense of partnership between the family and county workers and has helped restore families that were in need of supports. The success counties have had in the child welfare arena informs and motivates the request for a tailored approach in APS.

SB 118 was unanimously approved in the Senate Health and Human Services Committee on Wednesday, March 17th. SB 118 is waiting to be heard in the Senate Appropriations Committee.



Position: CCI Bill - Support
Sponsors: Sen. Ginal & Gardner, Rep. Snyder & Pelton
Staff: Gini Pingnot

SB21-140, Child Abuse Reporting Information Concerning Child

SB 140 would have required public school officials to include information about whether a child has an individualized education program (IEP) if/when a suspected incident of child abuse and neglect had occurred. The bill also stated that in instances where it is determined that the child is not in imminent danger, the public school officials would have been required to hold an advisory meeting to address the IEP or safety plan with one of the primary teachers of the child, prior to reporting the suspected abuse or neglect.

County child welfare experts expressed concerns that SB 140 would result in delays in reports to county departments.

Sponsors: Sen. Sonnenberg, Rep. Holtorf
Staff: Gini Pingnot
Final Status: Postponed Indefinitely

SB21-154, 988 Suicide Prevention Lifeline Network

In 2020, the U.S. Congress passed the “National Suicide Hotline Designation Act of 2020” which designated 988 as the national suicide prevention lifeline to provide 24/7 access to suicide prevention and mental health support services. SB21-154 implements this act into law in Colorado.

Under the bill, the Colorado Department of Human Services will contract with a non-profit to administer and operate responses to the lifeline. It is intended that Rocky Mountain Crisis Partners (RMCP) will receive the contract for 988 calls. RMCP currently operates crisis intervention services in Colorado but under a traditional 10-digit phone number.

To fund the lifeline, the Public Utilities Commission (PUC) will set the amounts and collect either a surcharge collected on phone service users or a flat rate on retail transactions on prepaid wireless phones. These fees will be credited to the 988 surcharge cash fund to be expended by the Office of Behavioral Health (OBH) for the administration and operation of the 988 crisis hotline center.

The collection of the surcharge is similar to the 911 surcharge, except there are two surcharges on users for 911: one surcharge which is set by the local 911 governing authority and another set by the PUC, to meet the operational needs of the local governing bodies and is distributed based on the number of simultaneous calls the 911 dispatch receives. The PUC sets their 911 surcharge “to meet the needs of governing bodies to operate the 911 system” (29-11-102.3 (1)(b)); whereas the 988 surcharge is set by the PUC based on the proposed budget from the OBH.



State statute surrounding the 911 surcharge allows for a governing body to incur costs for the protection of public health, safety, and welfare and “may pay such costs by imposing an emergency telephone charge on service users” (29-11-102).

To learn more about the bill click [here](#).

CCI is excited to have a memorable phone number to provide services to those experiencing a mental health crisis. A special thanks to Douglas County Commissioner Abe Laydon who has been integral in this designation and testifying on CCI's behalf in front of the Senate Health & Human Services Committee last week, where it has been referred the Senate Finance Committee.

Position: Support

Sponsors: Sen. Kolker & Simpson and Rep. Cutter & Soper

Staff: Katie First

SB21-201, Stricter Transparency & Enforcement in Child Care

SB 201 is intended to address unlicensed home child care operations. A very [tragic situation](#) happened last fall when 3 month old Elle Matthews died in the care of a provider who had received three cease and desist orders from the state and continued to operate.

As amended, the bill requires CDHS to post, on their website, information on providers that have received one or more cease and desist orders. The bill also makes it clear that those providing child care without the appropriate license are doing so illegally and increases the penalties for such operations. The issuance of cease and desist orders and injunctions are the responsibility of the state.

CCI thanks Sen. Danielson & Pettersen for fixing existing statute that granted counties the ability to file an injunction. This optional authority created liability for counties in instances when the state did not act. CCI will revisit our position at our next steering committee meetings.

SB 201 is now waiting for its hearing before the Senate Appropriations Committee.

Position: Oppose unless amended (*applies to the introduced version*)

Sponsors: Sen. Danielson & Pettersen

Staff: Gini Pingnot



Justice & Public Safety

Chair: Commissioner Nancy Jackson, Arapahoe County
Vice Chair: Commissioner Tamara Pogue, Summit County
CCI Staff: Kyley Burress

Law Enforcement Bills (2):

When SB20- 217, the landmark police reform bill, was signed into law last year there was a lot of hopefulness accompanied by concern. Profound policy changes – regardless of the topic – typically result in many years of refinements and adjustments to ensure that the policy changes hit the mark as desired.

From the county perspective, CCI has focused on two primary concerns as it pertains to SB20-217: 1.) the waiver of governmental immunity and the lack of caps on damages and 2.) the unfunded mandate for body worn cameras and the associated data collection and personnel costs incurred for storing, retrieving, and redacting video footage.

Following many stakeholder meetings during the interim between counties, law enforcement and the bill sponsors, two bills have been introduced this session to either address some of the concerns or further build upon last year's bill.

Below is a look at this year's two bills - SB21-183 and HB21-1250 specifically from the narrow focus CCI has taken on this topic (i.e. waiver of local governmental immunity and the unfunded mandate of body worn cameras). For a complete analysis of the differences between this year's bill and SB20-217, please click [here](#).

Stakeholder meetings have not occurred on either bill. Both could change substantially. We will be keeping our eye on both and will keep you updated. If you wish to work alongside CCI's Justice and Public Safety leadership – Arapahoe County Commissioner Nancy Jackson and Summit County Tamara Pogue – on CCI's engagement on these two bills, please contact Kyley Burress (kburress@ccionline.org).

SB21-183, Law Enforcement Support and Accountability

1. Civil liability (Section 1):
 - a. Includes civil action for deprivation of rights for ALL peace officers, not just those employed by local government. This includes the following individuals, all of whom must be P.O.S.T certified:
“A chief of police; a police officer; a sheriff; an undersheriff; a deputy sheriff; a Colorado state patrol officer; a town marshal; a deputy town marshal; a reserve police officer; a reserve deputy sheriff; a reserve deputy town marshal; a police officer or reserve police



- officer employed by a state institution of higher education; a Colorado wildlife officer; a Colorado parks and recreation officer; a Colorado police administrator or police officer employed by the Colorado mental health institute at Pueblo; an attorney general criminal investigator; a community parole officer; a public transit officer; a municipal court martial; and the department of corrections inspector general.” (CRS 16-2.5- 102)
2. Body worn camera (Section 8):
 - a. Adds a provision permitting officers to turn off their body worn cameras if requested by a person whom the officer believes is a victim or witness.
 - b. Would narrow the penalty to an officer who intentionally fails to turn their body camera on.
 - c. Penalties would not apply to an officer who did not activate their body camera because of an unforeseeable emergency.
 3. Reporting/ Data Collection (Section 9):
 - a. Expands the reporting requirement on ‘contacts’ (i.e. interactions between an individual and a peace officer) that is mandated under SB20-217 to ALL peace officers, not just those employed by local government.
 - b. Clarifies “contact” does not include non-investigatory and consensual interactions with the public.
 - c. Reports will be collected by Division of Criminal Justice (DCJ) housed in the Department of Public Safety (DPS) beginning on January 1, 2023.

Position: Monitor

Sponsors: Sen Lundeen, Cooke, and Gardner

HB21-1250, Measures to Address Law Enforcement Accountability

1. Civil liability (Section 5):
 - d. Just like SB21-183, this bill will include civil action for deprivation of rights for ALL peace officers, not just those employed by local government. This includes the following individuals, all of whom must be P.O.S.T certified:
“A chief of police; a police officer; a sheriff; an undersheriff; a deputy sheriff; a Colorado state patrol officer; a town marshal; a deputy town marshal; a reserve police officer; a reserve deputy sheriff; a reserve deputy town marshal; a police officer or reserve police officer employed by a state institution of higher education; a Colorado wildlife officer; a Colorado parks and recreation officer; a Colorado police administrator or police officer employed by the Colorado mental health institute at Pueblo; an attorney general criminal investigator; a community parole officer; a public transit officer; a municipal court martial; and the department of corrections inspector general.” (CRS 16-2.5- 102)
2. Body worn camera (Section 2):



- a. Preserves the July 1, 2023 date for the purchase of body cams for all peace officers,
 - b. Expands requirement to turn on body camera whenever an officer enters a premise.
 - c. Expands punishment for an officer who fails to turn on their body camera.
 - d. Makes changes to privacy provisions for a person who may not wish to be recorded.
 - e. Adds that if a video camera is present in the jail the only time an officer needs to turn on their camera is when entering and leaving an inmate's jail cell or when there is an anticipated use of force (including cell extractions or restraint chairs).
 - f. States that data recording and release provisions from SB20-217 are applicable as soon as HB21-1250 is signed into law for those who have already purchased body cams.
3. Reporting/ Data Collection (Section 3):
- a. Changes and expands the reporting requirement that was in SB20-217 from January 1, 2023, to January 1, 2022. This reporting requirement captures data such as use of force resulting in death, whether a peace officer unholstered their weapon, perceived demographic information of the person contacted, etc.)
 - b. Adds welfare checks to the definition of 'contact' thus triggering data collection activities in these instances.
 - c. Like SB 183, reports are to be collected by Division of Criminal Justice (DCJ) housed in the Department of Public Safety (DPS).

Position: Monitor

Sponsors: Rep. Herod, Gonzales-Gutierrez

Other Justice & Public Safety Bills:

[HB21-1201](#), Transparency Telecommunications Correctional Facilities

This bill will require telecommunication service providers to in depth reporting and data around the telephone services they provide in jails and prisons. The reporting and data will be submitted to the Public Utilities Commission (PUC). The goal of this data and reporting requirement is to create more transparency around the telephone provider systems in the state. Additionally, the bill will require telecommunication service providers to establish a maximum (cap) for per-minute rates for all telephone services.

CCI secured amendments that changed the entity that set rates from PUC to FCC. To see the amendment, click [here](#).

Position: Support with amendments

Sponsors: Rep Gonzalez- Gutierrez, Rep Tipper, Sen. Gonzales



SB21-062, Jail Population Management Tools

This bill adopts COVID era polices aimed at reducing jail populations across the state. The bill changes the how an officer can charge an individual with a misdemeanor and felony. After the first hearing in Senate Judiciary a few weeks ago, the bill changed substantially. Below is a list of the amendments adopted and how they changed the bill:

1. Clarify that an officer may exercise discretion to arrest a person accused of any felony, Victim Rights Act crime, sex offenses, failure to register, and firearms offense whenever there is a safety risk or risk of continued criminal conduct.
2. Clarify that the arrest limitation does not apply to arrests on warrants and, instead, apply only to on-site, probable cause arrests.
3. Clarify that this bill does not impact ability of police to temporarily take someone into custody for chemical testing of any kind.
4. Clarify that this bill does not prohibit a jurisdiction from using a money bond schedule to facilitate release before a person sees a judge.
5. Ensure anyone charged with driving under the influence can be arrested whenever there is a safety risk or a history of driving under the influence.
6. Failure to Appear (FTA) – under introduce bill, a warrant could be issued, and a person arrested on the very first failure to appear, but then – once the person saw a judge – that person needed to be released without the payment of money. Sought to protect victims and witness time, and to ensure that FTAs were not used to harass or intimidate victims. As a result, amendments were made allowing a court to set money bond for failure to appear whenever victim or witness time was wasted, or the FTA served to interfere with or deter witness or victim participation in the case. Also, the amendment clarifies that money bond may always be set whenever there is a risk the defendant will flee prosecution.
7. Allow money bond for technical probation violations related to DV and sex crimes.
8. Define “flee prosecution”.

Position: Pending

Sponsors: Sen. Lee and Rep. Benavidez



Land Use & Natural Resources

Chair: Commissioner Ben Tisdell, Ouray County
Vice Chair: Commissioner Matt Scherr, Eagle County
CCI Staff: Daphne Gervais

HB21-1008, Forest Health Project Financing

HB 1008 is a proposal developed by the Southwest Colorado Wildfire Impact Fund that adds an additional option for financing forest health projects and wildfire mitigation treatments. The bill enables any combination of local governments, contingent upon voter approval, to establish a special or local improvement district with the power to assess property taxes to conduct forest health projects, defined as any management action that improves the ecological health of a forest.

The bill also extends the Colorado Water Resources Power and Development Authority's power to issue bonds to fund watershed protection and forest health projects through July 2033.

While existing law allows local governments to assess and collect sales tax for similar purposes, assessing property taxes may be more appropriate in some communities, and CCI supports giving counties the option to choose what works best for them locally.

The bill passed the House, and will be heard by the Senate Agriculture & Natural Resources Committee on Thursday, April 15th.

Position: Support

Sponsor: Rep. Arndt & Catlin, Sen. Cooke & Hansen

HB21-1019, Modification to Regulations Of Factory-built Structures

HB 1019 is a Colorado Department of Local Affairs (DOLA) bill that seeks to make it easier and more affordable to deploy modular homes, a type of affordable housing, in our state. The bill clarifies the jurisdictional authority of the Division of Housing in the Department of Local Affairs (DOLA) to regulate the manufacture and installation of factory-built structures. A local government may not duplicate efforts to review or approve a factory-built structure that is under review or approved by the division, nor may it charge separate building permit fees for plan reviews or inspections performed by the division.

The bill also allows a local government to require onsite mitigation addressing public safety requirements that comply with the federal manufactured home construction and safety standard.



CCI voted to support HB 1019 conditional on local governments retaining the authority to impose unique public safety requirements, like those related to wind shear and snow load or fire-resistant roofing, that some local jurisdictions impose on modular or factory-built residential structures.

HB 1019 passed the House and was amended with a strike below that maintains local flexibility to impose measures related to geographical or climatological conditions. The bill will be heard in the Senate Business, Labor & Technology Committee today, April 12th.

Position: Support

Sponsor: Rep. Hooton, Sen. Ginal

HB21-1042, Water Storage Tanks Grant Program

HB 1042 would have created the Water Storage Tank Wildfire Mitigation Grant Program within the Colorado State Forest Service to make grants available to local governments, tribal agencies, and non-profits for the purchase of water storage tanks for wildfire fighting efforts.

At the request of the sponsor, the bill was postponed indefinitely in the House Agriculture, Livestock & Water Committee, to allow the sponsor to consider questions raised by stakeholders and the Committee and return with a more developed proposal.

Position: Monitor & Seek Amendments

Sponsor: Rep. Hanks

Status: Postponed Indefinitely

HB21-1117, Local Government Authority Promote Affordable Housing Units

HB 1117 is a bill from the Colorado Municipal League that seeks to clarify local governments' ability to enact land use regulations that promote the development of new affordable housing units. This is the return of HB20-1351 that was postponed indefinitely due to COVID-19 last session. HB 1117 clarifies that local governments have the authority to enact inclusionary zoning, and in doing so, specifies that the provisions of the state's rent control statute do not apply to any land use regulation that restricts rent on newly constructed or redeveloped housing units, so long as the regulation provides options or alternatives to the property owner or land developer.

HB 1117 passed the House, and was amended to clarify that the bill does not authorize local governments to enforce rent control on existing private housing. The bill will be heard in the Senate State, Veterans, & Military Affairs committee on Tuesday, April 20th.

Position: Support

Sponsor: Rep. Lontine & Gonzales-Gutierrez, Sen. Gonzales & Rodriguez



HB21-1162, Management of Plastic Products

HB 1162 sets a timeline to phase out single-use plastic bags and polystyrene (Styrofoam) take-out food containers. Starting in September of this year, a store must charge a 10-cent fee for each paper or plastic carryout bag provided to customers. Beginning in September of next year, stores and retail food establishments would be prohibited from providing single-use plastic carryout bags (with exemptions for existing inventory), but could continue supplying paper carryout bags for a 10-cent fee. The bag fee does not apply to a customer that provides evidence of participating in a federal or state food assistance program.

After January 2022, retail food establishments would be prohibited from using polystyrene take-out food container, with timeline exemptions for schools.

Beginning in 2022, a store would be required to remit 60% of the carryout bag fee revenues to the local government where the store is located, and the store is permitted to retain 40% of the fee revenues. A local government may use its portion of the fee revenue to cover administrative or enforcement costs, or to fund any recycling, composting, or other waste diversion programs and related outreach activities. While the bill authorizes local governments to enforce against a violation of the bill, any enforcement by a local government is voluntary.

In the House Energy & Environment Committee, the bill was amended to clarify that no regulation in the bill applies to medical materials regulated by the U.S. Food & Drug Administration (FDA). In the House Finance Committee, the bill was amended to remove the preemption repeal that would have authorized local governments to regulate plastics above the state floor beginning in 2023.

The bill now awaits a hearing in the House Appropriations Committee.

Position: Monitor

Sponsor: Rep. Valdez, A. & Cutter, Sen. Gonzales

HB21-1208, Natural Disaster Mitigation Enterprise

HB 1208 creates the natural disaster mitigation enterprise that collects a fee from insurance companies offering certain hazard-related policies (\$1.25 of every \$1,000 in insurance premiums collected on policies like fire, flood, earthquake, etc.). Fee revenue is used to finance a grant program established in the bill, and to provide local governments with technical assistance on natural disaster mitigation. Grants are available to local governments to assist in implementing resilience and natural disaster mitigation measures, and to help provide matching funds for entities applying for federal FEMA grants dedicated to implementing pre-disaster mitigation measures.

The bill establishes a board of directors that reports to the General Assembly annually. The board consists of representatives from the Colorado Department of Public Safety, the Colorado



Department of Public Health and Environment, the Colorado Resiliency Office, and also includes four representatives of local governments from around the state, two scientists with expertise in weather hazards, resilience planning or disaster mitigation, and an expert on environmental justice issues.

HB 1208 passed the House Energy & Environment, and was amended to narrow the types of insurance premiums that would be subject to the fee. The bill passed the House Finance Committee, and was amended to remove the inflation adjustment to the fee, to add two new insurance industry representatives to the board, to add a 5 year sunset review, and to have the enterprise impose the fee, to be collected by the Colorado Division of Insurance.

The bill now awaits a hearing in the House Appropriations Committee.

Position: Support

Sponsor: Rep. Cutter & Gray, Sen. Priola & Winter

[HB21-1222](#), Regulation of Family Child Care Homes

HB 1222 requires family child care homes to be classified as residences for purposes of licensure and local regulations. Some communities view child care homes as small businesses from a land use and building code standpoint. This bill stems from a report that looked at infant and family child care home shortages in Colorado.

The report, which can be found [here](#), also noted that, “local regulations can be very intentional to address health and safety issues that arise in a particular locality that are not always obvious. The better route would be through education and encouragement rather than blanket adoption” of a one-size-fits all approach. Specifically, the report noted that the Colorado Department of Early Childhood should educate local entities on the benefits of establishing regulatory landscapes that support the availability of family child care (i.e. Adopting Appendix M if they are using the International Building Code.)

CCI has partnered with proponents of HB 1222 for over two years to help elevate this issue among local governments. HB 1222 was amended to explicitly require the Colorado Department of Human Services to work with fire marshals and building code officials when promulgating their rules for the regulation of family child care homes. According to CDHS rules, small FCCH serve 6 or fewer kids and large FCCH serve 12 or fewer kids.

HB 1222 has passed the house and is waiting for a hearing in the Senate State, Veterans and Military Affairs Committee.

Position: Support With Amendments

Sponsors: Rep. A. Valdez & Van Winkle, Sen. Smallwood & Winter

Staff: Gini Pingenot



SB21-054, Transfers For Wildfire Mitigation And Response

SB 054 transfers \$6 million general fund to the Forest Restoration and Wildfire Risk Mitigation Grant Program, which is available to local governments. It transfers \$3 million general fund to the Wildfire Preparedness Fund for the Department of Public Safety to (1) use as the state match for federal hazard mitigation assistance grants to local governments used to mitigate fire hazards, and (2) to provide local governments eligible to receive a federal grant with strategic planning assistance for wildland fire hazard mitigation. Finally, the bill transfers \$4 million general fund to the Colorado Water Conservation Board Construction (CWCB) Fund for the Watershed Restoration Program to support post-fire recovery and mitigation efforts.

The bill passed both chambers and has been signed into law by the Governor.

Position: Support

Sponsor: Sen. Hansen & Rankin, Rep. McCluskie

Status: Signed by Governor

SB21-072, Public Utilities Commission Modernize Electric Transmission Infrastructure

SB 72 seeks to expand electric transmission facilities in the state by creating the Colorado Electric Transmission Authority (CETA). CETA is granted various powers in the bill, including the power to exercise eminent domain, and to establish intra- and interstate electric transmission corridors. CETA is governed by a board of directors, and is authorized to select a transmission operator that finances, operates and maintains transmission and related facilities. The bill requires transmission utilities to join an organized wholesale market by 2030, and streamlines the Public Utilities Commission's (PUC) approval process for new transmission facilities.

As amended, the bill makes clear that CETA is not property-tax exempt, that CETA's condemnation authority does not apply to local government property, and that CETA is subject to local land use and siting approval. CCI worked with subject matter experts and the bill sponsor to develop language that achieves these clarifications.

SB 72 passed the Senate Transportation & Energy and Appropriations Committees, and will be heard on second reading in the Senate today, April 12th.

Position: Support

Sponsor: Sen. Hansen & Coram, Rep. Valdez, A.

SB21-113, Firefight Aircraft Wildfire Mgmt and Response



SB 113 transfers \$30.8 million from federal stimulus funds flowing through the General Fund for the purchase and operation of a Firehawk helicopter, and for the lease and operation of other appropriate aviation resources equipped for wildfire mitigation.

The bill expands the uses of the Wildfire Emergency Preparedness Fund (WERF) to authorize DPS to use these funds to provide wildfire suppression assistance to county sheriffs, municipal fire departments, or fire protection districts at no cost to these entities. This aligns with the annual guidelines in the DPS Wildfire Preparedness Plan, and bolsters initial response capabilities to maximize the use of the Firehawk.

The bill passed both chambers and has been signed into law by the Governor.

Position: Support

Sponsor: Sen. Fenberg & Rankin, Rep. McCluskie & Lynch

Status: Signed by Governor

[SB21-114](#), Minimum Setback New Schools From Existing Oil & Gas

SB 114 would have required that proposed public school building sites be set back from existing oil and gas facilities by the setback distance required by the local government having land use jurisdiction over the site for locating new oil and gas facilities from public school properties. In the case where there is no local government setback requirements, the setback distance is set by the Colorado Oil & Gas Conservation Commission (COGCC). As amended, no local government setback distance could have been less than that set by the COGCC.

During second reading in the Senate, the bill was laid over until September of this year, so the bill has been lost.

Position: No Position

Sponsor: Sen. Kirkmeyer

Status: Postponed Indefinitely (Laid Over to 9/15)

[SB21-136](#), Sunset Forest Health Advisory Council

The Forest Health Advisory Council (FHAC) is scheduled to repeal on September 1, 2021. SB 136 continues the committee until September 1, 2026, following a sunset review.

FHAC was created by [HB16-1255](#) to provide a collaborative forum to advise the State Forester on a range of issues, opportunities, and threats with regard to Colorado's forests.



SB 136 passed the Senate unanimously, and will be heard by the House Agriculture, Livestock & Water Committee on Monday, April 19th.

Position: Support

Sponsor: Sen. Ginal & Coram, Rep. Cutter & Carver

SB21-166, Colorado Fire Commission Recommendations

SB 166 implements the recommendations of the 2020 Colorado Fire Commission Annual Report. The bill updates mutual aid statutes. Under current law, all resources from an agency assisting in fire prevention are under the control of the requesting agency and liability is placed with the requesting agency. The bill changes these statutory provisions so that the assisting agency, under the direction of the incident commander, retains operational control of its resources and the associated liability for the actions of its crews. The bill also adds the public emergency medical services (EMS) agencies to allow for better coordination of EMS mutual aid resources.

The bill also establishes the regional and statewide mutual aid system (RSMAS) to bolster the coordinated initial response of emergency responders to emergency incidents. DFPC establishes and maintains the RSMAS, including implementing the Colorado coordinated regional mutual aid system (CCRMAS) with various geographical districts that help establish regional coordination. Each DFPC district has a regional mutual aid coordinator who serves as a point of contact within the district and coordinates mutual aid requests for fire and EMS resources. All emergency responders are part of the RSMAS and CCRMAS unless they opt-out, but any responder who opts out is only eligible for reimbursement to the extent that DFPC authorizes.

SB 166 requires the state to transfer any money in the aviation resources line that would otherwise revert to the general fund into the wildfire preparedness fund (WPF), for the purpose of traditional mitigation efforts. DFPC is required to report to the JBC every three years beginning in 2025 on its expenditures from the transfers made into the WPF under the bill.

SB 166 passed the Senate Agriculture & Natural Resources Committee, and was amended to remove the state responsibility and large wildland fire fund created in the bill. The state budget would not be able to support the creation of this new fund this fiscal year, but the Joint Budget Committee has introduced alternative funding through SB 227 - a state emergency reserve fund with \$201 million available for various declared emergencies (including fire) that the state may encounter in the future.

The bill now awaits a hearing in the Senate Appropriations Committee.

Position: Support

Sponsor: Sen. Rankin & Fenberg, Rep. McCluskie & Will



SB21-170, Wildland Fire Mitigation Cooperative Electric Association

SB 170 would have required electric cooperatives (coops) to file wildfire mitigation plans with the Public Utilities Commission (PUC) every three years in exchange for some liability protection. The bill would have given coops more authority to remove hazard vegetation, and would have released them from liability if they are denied access to their right-of-way to remove vegetation, or if a landowner prevents them from removing what the coop determines to be hazard vegetation surrounding the right-of-way.

At the request of the sponsors, SB 170 was postponed indefinitely in the Senate Transportation & Energy Committee due to opposition from the Colorado Trial Lawyers Association, American Property Casualty Insurance Association, Denver Water and others.

Position: Support with Amendments
Sponsor: Sen. Hisey & Ginal, Rep. Arndt & Lynch
Status: Postponed Indefinitely



Taxation & Finance

Chair: Commissioner Richard Elsner, Park County
Vice Chair: Commissioner Bob Campbell, Teller County
CCI Staff: Gini Pingenot

HB21-1023, Energy Facility Real Property Classification

HB 1023 would have allowed the county assessor to change the classification of real property where a solar garden (over 2 MWs) or wind farm exists. For the most part, these renewable energy installations operate on land that is classified as ‘agricultural’. As such, it is valued using a ‘productive capacity’ consideration which usually results in a low valuation. The 29% assessment rate is then applied.

Under HB 1023, a county assessor could have classified the real property as something other than ‘agricultural’. It could be classified as ‘industrial’ or ‘vacant’ land. In both cases, the 29% assessment rate would still be applied but the starting value would be a market value which is generally higher resulting in increased property taxes.

Position: Support
Sponsors: Rep. Will, Sen. Coram
Final Status: Postponed Indefinitely

HB21-1061, Residential Land Property Tax Classification

HB 1061 is the culmination of a long standing legal debate around the application of the term ‘residential land’. For many years, hundreds of land owners have argued that their vacant parcels that might be near – or touching – the parcel with their home on it should receive the 7.15% residential assessment rate rather than the 29% assessment rate. The debate has centered around these currently undefined terms in state statute: 1.) contiguous and 2.) residential improvement.

HB 1061 defines these terms and clarifies that only parcels that meet all three of the following criteria can be considered residential and assessed at the 7.15%: 1.) identical ownership based on the record title; 2.) physically touching except that contiguity is not interrupted by an intervening local street, alley or common element in a common-interest community and 3.) consists of a related improvement like a driveway or a parking space.

HB 1061 has been sent to the Governor and is awaiting his signature.

Position: Support
Sponsors: Rep. Gray, Sen. Hansen



HB21-1083, State Board Assessment Appeals Valuation Adjustment

Under current law, when a property owner appeals the valuation of property set by a county board of equalization, the State Board of Assessment Appeals may not increase the valuation. This bill removes this restriction.

Often times, property owners who appeal their property valuations, bypass the first two appeal steps and go straight to the State Board of Assessment Appeals (BAA). Since the BAA cannot **increase** values – they can only decrease values or keep them the same – this creates an incentive to bypass the earlier steps (where all three options exist – increase, decrease or maintain property values). HB21-1083 remedies this situation and may help reduce the backlog of cases that have plagued the BAA for years.

HB 1083 has passed both chambers and is waiting the Governor's signature. CCI congratulates the County Assessor's Association on their strong work to get this policy change across the finish line.

Position: Support

Sponsors: Rep. Benavidez, Sen. Zenzinger & Priola

Final Status: Signed by Governor

HB21-1132, Local Government Limited Gaming Impact Fund

HB 1132 makes three changes to the Local Government Limited Gaming Impact Fund: 1.) prioritizes local governmental entities with lower property values as eligible applicants; 2.) defines the type of negative impacts that may be considered for a grant and 3.) allows nonprofit community mental health centers or clinics to receive the small carve out of funds that is available for gambling addiction counseling services.

The Local Government Limited Gaming Impact Fund currently has \$1.9 million appropriated to it. Eligible local governments that may apply to the fund are Boulder, Clear Creek, Grand, Jefferson, El Paso, Fremont, Park, Douglas, Gilpin, Teller, La Plata, Montezuma and Archuleta (and any municipalities within these 13 counties except for Central City, Black Hawk, Cripple Creek, Woodland Park and Victor).

HB 1132 was amended to ensure that the Limited Gaming Advisory Committee can continue to use a weighted decision matrix that includes – not just property values – but other variables as well. This aligns with the current, wholistic work of the advisory committee. HB 1132 will be heard on third reading in the house on Monday, April 12.

Position: Monitor with Amendments

Sponsors: Rep. Amabile & Baisley, Sen. Story



HB21-1163, Allow Retailers To Absorb Sales or Use Tax

Current law makes it illegal for a retailer to assume or absorb sales or use tax in the price of goods and services. The bill removes this restriction and allows retailers to advertise that they will assume, absorb, or refund the tax. In instances where retailers assume or absorb sales or use tax, retailers are required to separately state the purchase price and amount of tax to the consumer or user.

Additionally, retailers are required to remit the full amount of tax to the Department of Revenue. The bill applies to filing periods beginning on or after January 1, 2022.

Grand County Commissioner Rich Cimino testified with CCI's support on HB 1163 in the House Business Committee. At that hearing, it was mentioned that over 30 other states currently allow retailers to pay the sales tax themselves. It should also be noted that HB 1163 is optional for all retailers - both brick and mortar and remote retailers.

HB 1163 will be heard on Monday, April 12th in the House Finance Committee.

Position: Support

Sponsors: Rep. Neville & Snyder

HB21-1253, Renewable and Clean Energy Project Grants

HB 1253 transfers \$5 million in state general funds to the Mineral Energy Impact Fund. These dollars will provide financial support for renewable and clean energy infrastructure (think solar arrays on court houses, etc.). The bill specifically encourages the Department of Local Affairs to “prioritize communities in which renewable and clean energy infrastructure is sparse and consider geographical diversity when making grants”.

This bill is one of many bills constituting the \$800 million state stimulus package. The funds must be awarded by August 15, 2021. HB 1253 will be heard in the House Energy & Environment Committee on Thursday, April 22.

Position: Monitor

Sponsors: Rep. Froelich & Gray, Sen. Winter and Rankin



SB21-020, Energy Equipment and Facility Property Tax Valuations

SB 20 does primarily two things: 1.) values battery storage using a ‘cost approach’ and 2.) extends the existing 20-year valuation tax factor for solar gardens of 2 MW or less to 30-years and applies the income approach to valuing these renewable energy installations.

According to the fiscal note, changing the valuation methodology for community solar gardens to the income approach will result in reduced local property tax revenue of \$3.1m in tax year 2022 and \$3.5 million in tax year 2023. As it relates to battery storage and the reduced rate at which it is assessed, the fiscal note reads: “the bill will reduce the amount of property taxes collected by local government by an indeterminate amount”.

SB 20 has passed both chambers and heads to the Governor’s desk for his signature.

Position: Monitor

Sponsors: Sen. Hansen & Hisey, Rep. A. Valdez & Soper

SB21-130, Local Authority for Business Personal Property

SB 130 states that counties, municipalities, and special districts may exempt business personal property from the property taxes they levy for the 2021 tax year, and includes a legislative declaration encouraging them to do so.

The Colorado Constitution’s TABOR Amendment empowers local governments to “enact cumulative uniform exemptions and credits to reduce or end business personal property taxes.” The bill is assumed not to grant authority beyond what is already included in the constitution.

SB 130 will be heard on second reading in the house on Monday, April 12th.

Position: Monitor

Sponsors: Sen. Holbert & Pettersen, Rep. Van Winkle & Bird



Tourism, Resorts & Economic Development

Chair: Commissioner Richard Cimino, Grand County
Vice Chair: Commissioner Elisabeth Lawrence, Summit County
CCI Staff: Daphne Gervais

HB21-1009, Update Division of Housing Function & Local Development

HB 1009 is a bill from the Department of Local Affairs that seeks to update the statutory functions of the Division of Housing to promote the state's goals related to local development, affordable housing, and energy performance. Currently, the statutory functions of the Division include conducting research on new approaches to housing; the bill expands the Division's functions to include both researching and incentivizing (1) transit-oriented development, (2) increased housing density near employment, education, and town centers, and (3) advanced energy performance standards that minimize total building operational costs. The bill also expands the Division's functions to include collaboration with other state agencies to develop these incentives and to identify state-owned assets that can be used for low- and moderate-income housing.

HB 1009 passed the House and now awaits a hearing in the Senate Local Government Committee.

Position: Monitor
Sponsor: Rep. Bennett, Sen. Bridges & Coram

HB21-1028, Annual Public Report Affordable Housing

HB 1028 is being brought forward by Habitat for Humanity Colorado and the Colorado Realtors Association, and creates an annual public reporting requirement for the State Division of Housing within the Department of Local Affairs (DOLA). The report would look at how state and federal housing funds are distributed across the state, by including information on the types of projects being funded (home ownership, permanent supportive housing, homelessness assistance, rental housing assistance, housing rehabilitation, preservation, etc.), the purpose of awards (constructing new housing stock, rehabilitating existing stock, down payment assistance, etc.), the number of housing units being preserved or produced, the location or projects, and the source of funding.

The bill passed the House Transportation & Local Government Committee, and was amended to clarify the focus of the report, and to align the timing of the report with DOLA's SMART Act Hearing to minimize the fiscal note on the bill (now around \$23,000). The bill now awaits a hearing in the House Appropriations Committee.

Position: Support
Sponsor: Rep. Bird & Rich, Sen. Story & Woodward



SB21-204, Rural Economic Development Initiative Grant Program Funding

The Rural Economic Development Initiative (REDI) program is designed to help rural communities diversify and strengthen their local economies. Last year, REDI was expanded through [legislation](#) to create a grant program available to local governments and employers in counties with 50,000 residents or less for projects that create or retain jobs, build economic resilience and capacity, and/or support entrepreneurs. Grant funds are also available for use through the Rural Economic Advancement of Colorado Towns (REACT Act) if communities need resources or assistance due to significant economic events.

SB 204 appropriates \$5 million from state stimulus funds to the REDI grant program. The bill will be heard by the Senate Local Government Committee tomorrow, April 13th.

Position: Support

Sponsor: Sen. Donovan & Rankin, Rep. Young & Van Beber

SB21-229, Rural Jump-start Zone Grant Program

The Rural Jump-Start Program helps economically distressed communities attract new businesses and jobs. Currently, when a community is designated as a Rural Jump-Start Zone, new businesses in that community can receive incentive payments, tax credits, exemptions, and refunds. SB 229 creates the Rural Jump-Start Zone Grant Program to create grants in addition to those tax incentives. Grants are issued by the Colorado Economic Development Commission, and are available to new businesses to establish operations and hire employees in Jump-Start Zones. Grant award maximums are doubled in tier one transition communities identified in the state's Final Just Transition Plan. The grant program is subject to available appropriations.

SB 229 now awaits a hearing in the Senate Local Government Committee.

Position: Support

Sponsor: Sen. Danielson & Story, Rep. Amabile & McKean



Transportation & Telecommunications

Chair: Commissioner Holly Williams, El Paso County
Vice Chair: Commissioner Jim Candelaria, Montezuma County
CCI Staff: Eric Bergman

HB21-1056, CDOT Cost Thresholds for Public Project Bidding Requirements

As introduced, HB 1056 would raise the statutory cap for CDOT highway maintenance from the current \$150,000 up to \$500,000. The bill is an efficiency measure that should allow CDOT to more expeditiously make highway maintenance repairs – especially on the state’s rural highways – without having to go out to bid so frequently. The bill was amended in its first committee to lower the new cap from \$500,000 down to \$250,000. The bill was heard in the House Business Affairs and Labor Committee last week and passed on a 10-3 vote. It is now awaiting final action on the House floor.

Position: Support
Sponsors: Rep. Pelton, Sen. Hansen

HB21-1095, Exempt County Road Maintenance from 811 Locate Requirement

HB 1095 would allow county road and bridge departments to conduct basic maintenance on unpaved county roads without having to call Colorado 811 for utility locates, provided that the maintenance activity doesn’t lower the grade of the road or disturb more than six inches of soil. The bill is a CCI legislative priority and reflects a compromise that was reached between CCI, Colorado 811, PUC – Division of Pipeline Safety, the Colorado Contractors Association, Xcel Energy and the Colorado Association of Road Supervisors and Engineers (CARSE) in 2019. Twenty-nine other states have a similar exemption for road maintenance. The bill was passed by the House last week on a 63-0 vote and has been introduced in the Senate, where it has been assigned to the Senate Local Government Committee. CCI has prepared a fact sheet on the bill. [Hyperlink here]

Position: Support (CCI Legislative Priority)
Sponsors: Reps. Baisley and Kipp, Sens. Ginal and Woodward

HB21-1109, Broadband Board Changes to Expand Broadband Service

HB 1109 makes a number of changes to the Broadband Deployment Board and to the processes for granting funds to improve broadband service around the state. The bill reduces the number of members on the board from 16 down to 11 - but mandates that two of the members must be county commissioners (one from the Eastern Plains and one from the West Slope). As amended, up to 60 percent of the program funds are to be prioritized to the most critically underserved areas of the



state, which are defined as areas not currently receiving service at speeds of 10 megabits down and 1 megabit up. The bill also provides for better mapping and speed testing in order to determine where these critically underserved areas are around the state. The bill is awaiting a hearing in the Senate Business, Labor and Technology Committee.

Position: Support

Sponsors: Reps. Titone and Soper, Sens. Bridges and Coram

HB21-1138, OHV Use on County Roads

County commissioners may currently designate any county road for recreational use of off-highway vehicles (OHVs). OHVs registered in Colorado are not considered motor vehicles under statute and are therefore not normally permitted to travel on county roads and highways unless those roads have been designated by the county commissioners as allowing OHVs. HB 1138 clarifies that roads closed to recreational OHV use are closed to **all** OHVs, regardless of what state the OHV is registered in. The agricultural use of OHVs is permitted on any and all county roads and this bill does nothing to change that exemption. It also does not apply to the off-road and trail use of OHVs, as these are the purview of state and federal agencies. The bill will be heard in the Senate Local Government Committee on Tuesday, April 13. CCI has prepared a fact sheet on HB 1138 (view [here](#)).

Position: Support (CCI Legislative Priority)

Sponsors: Reps. Catlin and McLachlan, Sen. Hisey

SB21-060, Expand Broadband Service

SB 60 is another piece of legislation that makes changes to the Broadband Deployment Board and some of the grant program processes. As introduced, the bill was very similar to HB 1109, as it reduced the number of members on the Board – in this case from 16 members down to nine. Three of the nine members must be representatives of local government. The bill would also have directed 50% of the program funding to areas that are critically underserved and also directed a portion of the program funding to households that qualify for free school lunches to aid in providing Internet service to school-aged children.

Acknowledging that SB 60 was set to accomplish many of the same policy goals as HB 1109, the sponsor announced that she intended to amend the bill to focus on three issues: directing money to households with school-aged children to enable Internet connectivity, requiring CDOT to share information on excess dark fiber that could be leased and enabling the Broadband Deployment Fund to receive federal funding from the American Rescue Plan Act for broadband deployment. The bill was amended in the Senate Business, Labor and Technology Committee last week to accomplish these revised goals and is now awaiting a hearing in Senate Appropriations.

Position: Support

Sponsors: Sen. Donovan, Rep. Roberts



SB21-084, County Authority on Roughed-In Roads

SB 84 clarifies that counties have the authority to prohibit motor vehicles from travelling on roughed-in roads. The bill defines “roughed-in roads” as areas of ground that have been cut with the intention of making a roadway but have not been improved enough to qualify as a roadway. The bill passed the House Transportation and Local Government Committee last week on a unanimous vote and was subsequently passed by the full House. It now heads to the Governor’s desk for signature.

Position: Support

Sponsors: Sen. Smallwood, Rep. Gray